Commonwealth of Pennsylvania Department of Environmental Protection



State Implementation Plan (SIP) Revision For the Philadelphia Ozone Nonattainment Area

Revised Highway Vehicle Emissions Budgets

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What Is Ozone?

Ozone levels above the health-based standard (National Ambient Air Quality Standards) are a serious human health threat, and also can cause damage to important food crops, forests, and wildlife. Ozone in the troposphere, also called ground-level ozone, should not be confused with stratospheric ozone — located in the upper atmosphere — which protects the earth by blocking out damaging solar radiation.

Ozone is not emitted directly to the atmosphere, but is formed by photochemical reactions between volatile organic compounds (VOCs) and oxides of nitrogen (NO_x) in the presence of sunlight. The long, hot, humid days of summer are particularly conducive to ozone formation, so ozone levels are of general concern during the months of May through September. The primary sources of man-made VOCs and NO_x, the ozone precursors, are the evaporation of fuels and solvents (gasoline and consumer products), combustion of fuels (motor vehicles, power plants, and other industries), and chemical and industrial processes. The Philadelphia Metropolitan area still exceeds the one-hour health-based standard for ozone during the summer.

Why Are We Proposing This State Implementation Plan (SIP) Revision?

Pennsylvania is responsible for developing revisions to the state implementation plan (SIP) for air quality for the five Pennsylvania counties of the Philadelphia interstate ozone nonattainment area -- Bucks, Chester, Delaware, Montgomery and Philadelphia counties. Pennsylvania submitted its required post-1996 rate-of-progress and attainment plans to the U.S. Environmental Protection Agency (EPA) in several documents from 1998 through 2001.

Sections 110 and 181 of the Clean Air Act Amendments (CAAA), 42 U.SC §§ 7410 and 7511, require Pennsylvania to demonstrate that the area will attain the one-hour National Ambient Air Quality Standard for ozone by 2005. On October 26, 2001, the EPA approved Pennsylvania's One-Hour Ozone Attainment Demonstration for the Philadelphia area [66 FR 54143]. This approval included the EPA's requirement for Pennsylvania to revise the 2005 attainment year motor vehicle emissions budgets using the MOBILE6 vehicle highway emissions model within one year after the release of MOBILE6. If Pennsylvania were to fail to submit the revised budgets, EPA could make a finding of failure to implement the SIP, which could start a sanctions clock under section 179 of the Clean Air Act. 42 U.S.C. § 7509.

On January 29, 2002, EPA published the Notice of Availability of the MOBILE6 motor vehicle emissions factor model in the Federal Register [67 FR 4254]. That notice started the time periods for incorporating MOBILE6 into SIPs and conformity determinations. Pennsylvania has until January 29, 2003 to submit its revised budgets for the Philadelphia area using the MOBILE6 model. This submission serves to fulfill Pennsylvania's requirement to revise its existing motor vehicle emissions budgets using that model.

Section 176 (c) of the CAAA, 42 U.S.C. § 7506(c), provides a mechanism by which federally funded or approved highway and transit plans, programs and projects are determined not to

produce new air quality violations, worsen existing violations or delay timely attainment of national air quality standards. EPA regulations issued under section 176(c) of the CAAA to implement "transportation conformity" provide that motor vehicle emission "budgets" cannot be exceeded by emissions produced by the planned transportation system. The motor vehicle budget represents the highway-generated portion of Pennsylvania's total emissions for an area from on-road mobile sources. Transportation agencies in Pennsylvania are responsible for making timely transportation conformity determinations. The Delaware Valley Regional Planning Commission holds that responsibility for the Philadelphia area. The Federal Highway Administration approves these determinations after EPA concurs.

A public comment period for this revision began on December 7, 2002 via an announcement in the *Pennsylvania Bulletin* with additional notice given through major newspapers in the Philadelphia region. A public hearing was convened on January 7, 2003 at 1:00 PM in the Hearing Room at the Department's Southeast Regional Office in Conshohocken, PA. All public comment received by the Department for this revision is addressed in the Comment and Response document. The public comment period was closed at 4:00 PM on January 10, 2003.

Motor Vehicle Emission Budgets for Transportation Conformity

The MOBILE6 model represents the most recent version of the MOBILE series of on-road vehicle highway emissions models. It calculates emissions factors for 28 individual vehicle types and estimates emissions depending on various conditions, such as ambient temperatures, travel speeds, operating modes, fuel volatility, and mileage accrual rates. Each new version of MOBILE reflects the collection and analysis of new test data. It also incorporates changes in vehicle, engine, and emission control system technologies; and improved understanding of in-use emissions levels and the factors that influence them. MOBILE6 incorporates updated information on basic emission rates, more realistic driving patterns, separation of starting and running emissions, improved correction factors, and changing fleet composition. It also includes impacts of new regulations promulgated since the release of the previous version of MOBILE (MOBILE5b).

In addition to the availability of MOBILE6, more recent vehicle fleet information has become available since the submission of Pennsylvania's original motor vehicle emissions budgets. EPA guidance requires MOBILE model emissions estimates to be based on the latest planning assumptions. For this reason, Pennsylvania is using the following updated data inputs:

- Vehicle mixes based on 1999 PA Department of Transportation (PENNDOT) truck percentages and MOBILE6 defaults for 2005,
- o Vehicle age distributions recalculated using MOBILE6 vehicle type definitions,
- o Daily minimum/maximum temperatures and humidity,
- o Growth rates,
- o 1999 traffic data and information, including hourly patterns, seasonal adjustments and VMT (Vehicle Miles Traveled).

Following the initial publication of the proposed revision and the opening of the public comment period, DEP became aware that the modeling contained in the proposal did not account for changes in emissions resulting from Pennsylvania's adoption of the federal National Low Emissions Vehicle (NLEV) program. The revised modeling and budgets are reflected in this revision and account for only minor changes from the originally proposed budgets.

Table 1 summarizes the 2005 vehicle highway emissions budgets for the Philadelphia Ozone Non-Attainment area:

TABLE 1 – Proposed 2005 VOC and NOx Budgets with VMT

| POLLUTANT | 1990 Baseline (MOBILE5) | 1990 Baseline (MOBILE6) | Existing 2005 Budget (MOBILE5) | Revised 2005 Budget (MOBILE6) | |
|---------------------------------|----------------------------|----------------------------|---------------------------------|--------------------------------|--|
| VOC | | | | | |
| Kg/summer day | 170,459 | 217,678 | 54,595 | 72,293 | |
| Tons/summer day | 187.90 | 239.95 | 60.18 | 79.69 | |
| NOx | | | | | |
| Kg/summer day | 143,634 | 229,453 | 70,272 | 131,296 | |
| Tons/summer day | 158.33 | 252.93 | 77.46 | 144.73 | |
| VMT (Vehicle Miles Traveled) | 64,602,389 | 64,608,006* | 79,712,326 | 79,270,129 | |

^{*} Small differences in the recalculated VMT result from rounding when individual link VMTs are accumulated.

The improvements in the MOBILE6 data, calculation methods, and the use of current fleet and highway network data have led to improved estimates of highway vehicle emissions. The updated MOBILE6 emissions estimates, and the subsequent proposed budgets, are different from the emissions that were estimated for the previous budgets calculated with MOBILE5.

There are a number of reasons why MOBILE5 and MOBILE6 emission estimates differ. Depending on the year modeled, some changes drive the estimates down; others drive the estimates up. There is a tendency for MOBILE6 emission estimates to be higher in early years and lower in later years. Many of these effects are explained in detail in Appendix A, "An Explanation of Methodology", pages 1 through 3. Minor differences between 2005 VMT estimations are due to the use of the latest growth rate assumptions provided by PENNDOT.

The following information is available in the Appendices to document calculation of the highway vehicle emissions inventories and the transportation conformity budgets:

- Appendix A Discussion of MOBILE6 and its Effect on Pennsylvania's Attainment Demonstration for the Philadelphia Ozone Severe Nonattainment Area
- Appendix B An Explanation of Methodology MOBILE6
- Appendix C Summary of VMT, VOC and NOx Inventories and Forecasts by County
- Appendix D MOBILE6 Modeling parameters

Appendix E - VMT, VOC, CO and NOx Inventory and Forecast; Emissions by County by Functional Class

Appendix F - VMT, VOC, CO and NOx inventory and forecast; Emissions by County by Vehicle Type

Appendix G - MOBILE6 Input Files for 1990 Baseline and 2005 Scenario

Appendix A

Discussion of MOBILE6 and its Effect on Pennsylvania's Attainment Demonstration for the Philadelphia Ozone Severe Nonattainment Area

APPENDIX A

Discussion of MOBILE6 and its Effect on Pennsylvania's Attainment Demonstration for the Philadelphia Ozone Severe Nonattainment Area

On October 26, 2001, the U.S. Environmental Protection Agency (EPA) approved Pennsylvania's attainment demonstration for the Philadelphia Ozone Severe Nonattainment Area. Since this demonstration employed interim calculations of benefits of the Federal Tier 2 program using MOBILE5, EPA required Pennsylvania to submit, within one year of the release of the MOBILE6 model, revised budgets using MOBILE6. On January 18, 2002, EPA's Office of Air, Quality Planning and Standards (OAQPS) and the Office of Transportation and Air Quality (OTAQ) released its Final Policy Guidance on the Use of MOBILE6 for SIP Development and Transportation Conformity. This guidance emphasized that whenever mobile vehicle emissions inventories and budgets in a State Implementation Plan (SIP) for attainment are revised, the SIP must continue to demonstrate its Clean Air Act purpose. The guidance also states, "SIP revisions that revise MOBILE5 Tier 2 estimates with MOBILE6 are not intended to duplicate any technical analysis required for mid-course review in those areas". Section 5 of the policy guidance further outlines that states must not only update to the latest planning assumptions with regard to VMT, speeds, fleet mix and control measures, but must also "consider whether growth and control strategy assumptions for non-motor vehicle sources (i.e., point, area and non-road mobile sources) are still accurate at the time the MOBILE6 SIP revision is developed". The state should also be able to show that any minor changes in the growth and control strategy assumptions do not change the overall conclusions of the SIP.

Tables 1a and 1b outline Pennsylvania's 1990 and 2005 (projected) inventories comparing NOx and VOC emissions and the percent reductions estimated between those years. The tables also compare total percent reductions associated with MOBILE5 and MOBILE6. The table shows that while there have been more overall reductions of VOC when MOBILE6 is used, there is a slight increase in NOx.

Table 1a: Total VOC Inventory comparing MOBILE5 and MOBILE6

| | Source | 1990 | 2005 | % | Δ% | Δ Tons |
|-----|---------|--------|--------|-----------|-----------|--------|
| | Туре | (TPD) | (TPD) | Reduction | Reduction | |
| VOC | Point | 153 | 139 | | | |
| | Area | 194 | 156 | | | |
| | Nonroad | 81 | 68 | | | |
| | MOBILE5 | 187.9 | 60.18 | | | |
| | Total | 615.9 | 423.18 | 31.29% | | : |
| VOC | Point | 153 | 139 | | : | |
| | Area | 194 | 156 | | | |
| | Nonroad | 81 | 68 | | | |
| | MOBILE6 | 239.95 | 79.69 | | | |
| | Total | 667.95 | 442.69 | 33.72% | 2.43% | -16.23 |

Table 1b: Total NOx Inventory comparing MOBILE5 and MOBILE6

| | Source | 1990 | 2005 | % | Δ% | Δ Tons |
|-----|---------|--------|--------|-----------|-----------|--------|
| | Туре | (TPD) | (TPD) | Reduction | Reduction | |
| NOx | Point | 162 | 146 | | | |
| | Area | 47 | 47 | | | |
| | Nonroad | 72 | 31 | | | |
| | MOBILE5 | 158.33 | 77.46 | | | |
| | Total | 439.33 | 301.46 | 31.38% | | |
| NOx | Point | 162 | 146 | | | |
| | Area | 47 | 47 | | | |
| | Nonroad | 72 | 31 | | | |
| | MOBILE6 | 252.93 | 144.73 | | | |
| | Total | 533.93 | 368.73 | 30.94% | -0.44% | 2.34 |

The additional VOC reduction benefit of more than 16 tons offsets the small 2.3 ton increase in NOx. This is further supported by an October 15, 2002 letter from EPA Region III approving Pennsylvania's use of a 1.3 to 1 VOC to NOx substitution ratio for the purposes of New Source Review emissions trading within the Philadelphia Ozone Severe Nonattainment Area.

With regard to growth assumptions, Pennsylvania's SIP for the Philadelphia area projected non-motor vehicle emissions (i.e., non-road mobile, area and point) into future years by using growth in population and employment as growth factors. Three of the nine non-road source categories, which include lawn and garden equipment and recreational marine engines (two of the largest sources of VOCs of the nonroad categories) used population growth as a growth factor. In the Philadelphia area SIP, Pennsylvania's population was projected to increase 5.2% from 1990 to 2005. According to the U.S. Census Bureau data from the 1990 Census and population projections to 2005, Pennsylvania's population will only increase 3.3% in that time frame. In addition, the largest NOx emitting categories like construction, farm, and industrial equipment, which use changes in employment as a growth factor, showed employment, according to the latest statistics from the Bureau of Labor Statistics, equal to or below predicted estimates for 2005 in the attainment demonstration. All three categories presently have a downward trend in employment. If current estimates were used for 2005, the net result would be lower emissions in 2005. Results are similar for area sources where most growth factors are population-based. A review of the point source emission inventory shows that 2001 emissions are significantly below the 2005 SIP levels. Again, Pennsylvania's employment and population growth rates are equal to or below predicted estimates.

Therefore, Pennsylvania's review of the SIP emissions inventory, in accordance with the January 18, 2002 EPA Policy Guidance, shows that the Commonwealth's SIP for the Philadelphia area continues to fulfill its Clean Air Act purpose with the updated assumptions and that the revised highway vehicle emissions budgets using MOBILE6 do not compromise the overall integrity of the SIP.

Appendix B

An Explanation of Methodology – MOBILE 6

The Philadelphia 5-County Area

State Implementation Plan Revision Using MOBILE6

An Explanation of Methodology

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The Philadelphia 5-County Area State Implementation Plan Revision Using MOBILE6 An Explanation of Methodology November 2002

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PHILADELPHIA 5-COUNTY SIP REVISION OVERVIEW

This SIP Revision for the Philadelphia 5-County Area reflects the highway mobile sources emission estimations for 2005 using EPA's recently approved MOBILE6 emission model that will revise the interim MOBILE5-based (Tier 2) motor vehicle emissions budget. The latest version of MOBILE is a major revision based on new test data and accounts for changes in vehicle technology and regulations. In addition, the model includes an improved understanding of in-use emission levels and the factors that influence them resulting in significantly more detailed input data.

As compared to previous MOBILE versions, MOBILE6 has a significant impact on the emission factors, benefits of available control strategies, effects of new regulations and corrections to basic emission rates. As a result, the emissions rates are different and it is difficult to compare the results directly to previous runs conducted with MOBILE5. For this reason, 1990 emission totals are reanalyzed using MOBILE6 and its available input parameters.

Guidance documents from EPA were used to develop the inventory for the Philadelphia 5-county area. They include:

- Policy Guidance on the Use of MOBILE6 for SIP Development ad Transportation Conformity, US EPA Office of Air and Radiation, dated January 18, 2002.
- Technical Guidance on the Use of MOBILE6 for Emission Inventory Preparation, US EPA Office of Air and Radiation, and Office of Transportation and Air Quality, dated January 2002.
- User's Guide to MOBILE6.0, Mobile Source Emission Factor Model, EPA420-R-02-001, dated January 2002.

The methodologies used to produce the MOBILE6 emission results conform to the recommendations provided in EPA's Technical Guidance. A mix of local data and national default input data (internal to MOBILE6) has been used for this submission. Local data has been used for the primary data items that have a significant impact on emissions. This includes VMT, speeds, vehicle mixes, age distributions, diesel sales fractions, hourly distributions, temperatures/humidity, and Inspection/Maintenance and fuel program characteristics.

Some of the planning assumptions and modeling tools have been updated for this inventory effort. The key elements to the modeling protocol which have been updated are outlined below:

PPSUITE Post Processor

PPSUITE represents an enhanced version of the Post Processor for Air Quality (PPAQ) software system that has been used for previous inventory and conformity submissions for Pennsylvania. The software has gone through a significant revision to ensure consistency with the MOBILE6 emissions model. PPSUITE plays a key role in the development of roadway speed estimates, which are supplied as input to the MOBILE6 model. The software is also used to prepare the MOBILE6 input shell and to process the MOBILE6 outputs.

Philadelphia 5-County Area - OBDII and PA97 with ASM I/M Program

All five counties (Bucks, Chester, Delaware, Montgomery and Philadelphia) are included in the I/M program that inspects the emissions for light duty passenger cars and light duty trucks (<9,000#). This modeling makes the following assumptions about I/M:

- An OBDII computer check for 1996 and newer model year vehicles along with the gas cap pressure check, which is applied to all model years (1975 to present).
- Model years 1981 to 1995 receive the ASM 5015 program with final cutpoints and 1975 to 1980 model years receive the idle test. The anti-tampering program that includes seven inspections applies to model years 1975 to 1995.

Fuels Program

The Philadelphia 5-county area is required to have federal reformulated gasoline (RFG). Like conventional gasoline, RFG must meet fuel volatility requirements that vary by geographic region. The Philadelphia area was modeled using the RFG requirements for summer time and in the "North."

Vehicle Age/Diesel Sales Distributions

Vehicle age distributions are input to MOBILE for each county based on registered vehicles that reflect July 1 summer conditions. These distributions reflect the percentage of vehicles in the fleet up to 25 years old and are listed by the 16 MOBILE6 vehicle types. Updated 1999 vehicle age distributions have been acquired by the 16 MOBILE6 vehicle types for this inventory submission from the <u>PENNDOT</u> <u>Bureau of Motor Vehicles Registration Database</u>. Due to insufficient data, only data for light-duty vehicles was used as local inputs. The heavy-duty vehicles used the internal MOBILE6 defaults. The analysis also utilizes light duty diesel sales fraction data that was also acquired from PENNDOT by the 16 MOBILE6 vehicle classes.

Vehicle Mix Patterns

Vehicle mix patterns are calculated for each county, functional class utilizing a combination of PENNDOT truck percentages and MOBILE6 default distributions. The calculation of the pattern files is described in the technical documentation that follows.

Weather Data

Official weather information was obtained from the National Climatic Data Center to calculate the minimum and maximum temperatures, ambient temperature, absolute humidity, cloud cover, sunrise and sunset data. The weather data is based on the 10 days between 1999 and 2001 with the 10 highest ozone concentrations over a three-year period.

Federal Program: Low Emission Vehicle (NLEV), Tier 2/Low Sulfur Fuel, and 2004 Heavy Duty Engine (HDE) Rule

Federal new vehicle emissions control and fuel programs that were modeled separately using MOBILE5 are now incorporated into MOBILE6. The NLEV program became effective in 1999. The Tier 2 / Low Sulfur Fuel Program takes effect in 2004 and provides benefit for subsequent years. The HDE rule does not take full effect until 2004, but some manufacturers of heavy-duty engines were required to implement in 2002 thus providing early reduction benefits. Therefore, these new federal vehicle emissions control and fuel programs are included in the 2005 control strategy scenario for the Philadelphia area.

Other Changes incorporated into MOBILE6

In addition to the new regulations, a number of improvements (corrections) were incorporated into MOBILE6 that have a significant impact on emission calculations, in particular NOx emissions. These changes may increase or decrease emissions depending on the pollutant, calendar year, fuel program and locally specified speeds and facility class driving activities. As a result, a MOBILE6 comparison to MOBILE5 emission estimates will be significantly different.

Below is a list of the most important quantitative changes to emissions incorporated into MOBILE6:

- Basic Emission Rates (BER) for light-duty cars and trucks are lower from late 1980s and early 1990 model year vehicles due to new data that shows pollution control devices are more durable than expected. This change generally lowers emissions from vehicles of model years in the late 1980's and early 1990's.
- Real world driving factors that influence emissions like air conditioning and high acceleration effects.
- Fuel content corrections to account for damage inflicted by high levels of sulfur in gasoline in vehicles with advanced catalysts. This leads to increased emissions in the late 1990s and early 2000s. This effect declines as the Tier 2 regulations phase in lower sulfur fuel.
- Speed data shows that vehicle emissions are generally less sensitive to speed changes than previously thought. This has a variable effect on emissions.
- For heavy-duty trucks, MOBILE6 includes lower base-rate emissions, but excess NOx emissions
 under steady state driving conditions can occur due to pollution control defeat devices included
 in these vehicles in the 1990's. MOBILE6 includes, though, a reduction in these NOx emissions
 expected in future years as the result of a consent decree with engine manufacturers. Thus,
 MOBILE6 heavy-duty truck emissions are significantly higher than MOBILE5 for some model
 years and pollutants and significantly lower for others.
- Heavy-duty diesel vehicle NOx off-cycle emissions effects are incorporated into MOBILE6.
 These effects include the Defeat Device, NOx Pull Ahead, Rebuild Mitigation Program, and Rebuild program effectiveness.

• MOBILE6 includes new data for evaporative emissions because this data has indicated a small fraction of older vehicles with leaks in their fuel systems contribute a large quantity of evaporative emissions. MOBILE6 also accounts for the new tests and new regulations that require lower emissions and more durable fuel systems. This has a variable effect on emissions.

INTRODUCTION

The purpose of this document is to explain how Pennsylvania estimates emissions from highway vehicles for inclusion in its emission inventories and State Implementation Plans.

Overview of Emissions Inventories

Under the Clean Air Act Amendments of 1990, Pennsylvania is required to develop emission inventories for ozone precursors — volatile organic compounds (VOC) and nitrogen oxides (NOx). A baseline 1990 inventory was required statewide. The five-county Philadelphia area, designated as an ozone nonattainment area, is also required to achieve US EPA specified minimum percentage reductions in VOC. As a result, a projected inventory both with and without anticipated control strategies has been prepared for the 2005 attainment year. In addition, the 1990 base year has been recalculated using the most recent emission models and updated estimation methods.

Pennsylvania's inventories generally categorize emissions into four categories:

- highway vehicles
- stationary sources (major industrial, commercial and utility sources)
- area sources (smaller industrial/commercial sources, consumer products)
- nonroad mobile sources (including construction and agricultural equipment, lawn and garden equipment)

Of all of the sources of air pollution, only the emissions of some stationary sources are measured directly and continuously through instrumentation. Emissions from all other sources must be estimated in some fashion, including those from highway vehicles. In their very simplest form, estimates of emissions follow the following pattern:

Emission rate x activity level = emissions per time period (usually day or year)

Most emission rates have been developed by EPA, in cooperation with industry and states, over many years and are compiled and documented in a reference volume, <u>Compilation of Air Pollution Emission Factors</u> (AP-42).

For example, the annual VOC emissions from residential fuel oil heating could be estimated by:

| AP-42 emission rate | X | activity level = | emissions |
|---------------------|---|---|-----------------|
| 0.713 pounds/gallon | X | # dwelling units x % using oil x # gallons per unit | # pounds of VOC |
| | | | per year |

Adding up the products of the emission rates and activity levels for all sources of a given pollutant constitutes the emission inventory for that pollutant.

Highway Vehicle Emission Inventories

Highway vehicles contribute significantly to air pollution, particularly to ground-level ozone, which is the most persistent air pollutant in Pennsylvania. Ozone is not created directly but formed in sunlight from VOCs and NOx. Both VOCs and NOx are emitted from highway vehicles. Pennsylvania's ozone-related emission inventory efforts have been focused on these pollutants.

Obviously, direct measurement of emission levels from all vehicles in use is impossible. In comparison to highway vehicles, estimating residential heating emissions is a fairly simple calculation because there is a constant emission rate and a fairly simple measure of activity. For highway vehicles, however, estimating the emission rate and activity levels of all vehicles on the road during a typical summer day is a complicated endeavor.

If every vehicle emitted the same amount of pollution all the time, one could simply multiply those emission standards (emission rate in grams of pollution per mile) times the number of miles driven (activity level) to estimate total emissions. But, the fact is that emission rates from all vehicles vary over the entire range of conditions under which they operate. These variables include air temperature, speed, traffic conditions, operating mode (started cold? started warm? running already warmed up?) and fuel. The inventory must also account for non-exhaust or evaporative emissions. In addition, the fleet is composed of several generations, types of vehicles and their emission control technologies, each of which performs differently. This requires that the composition of the fleet (vehicle ages and types) must also be included in the estimation algorithm.

In order to estimate both the rate at which emissions are being generated and to calculate vehicle miles traveled (activity level), Pennsylvania examines its road network and fleet to estimate vehicle activity. For ozone-related inventories, this is done for a typical summer (July) weekday. Not only must this be done for a baseline year, but it must also be projected into the future. This process involves a large quantity of data and is extremely complex.

Computer models have been developed to perform these calculations by simulating the travel of vehicles on the Commonwealth's roadway system. These models then generate emission rates (also called emission factors) for different vehicle types for area-specific conditions and then combine them in summary form. The "area-specific conditions" include vehicle and highway data, plus control measure characteristics and future year projections of all variables.

MOBILE. The heart of the highway vehicle emission calculation procedure is EPA's highway vehicle emission factor model, MOBILE. This is a FORTRAN program that calculates average in-use fleet emission factors for ozone precursors for each of twenty-eight categories of vehicles under various conditions affecting in-use emission levels (e.g., ambient temperatures, average traffic speeds, gasoline volatility) as specified by the model user. MOBILE produces the "emission rates" referred to in the previous section.

The model was first developed as MOBILE1 in the late 1970s, and has been periodically updated to reflect the collection and analysis of additional emission factor data over the years, as well as changes in vehicle, engine and emission control system technologies, changes in applicable regulations, emission standards and test procedures, and improved understanding of in-use emission levels and the factors that influence them. For this inventory effort, Pennsylvania utilizes MOBILE6 as approved by EPA.

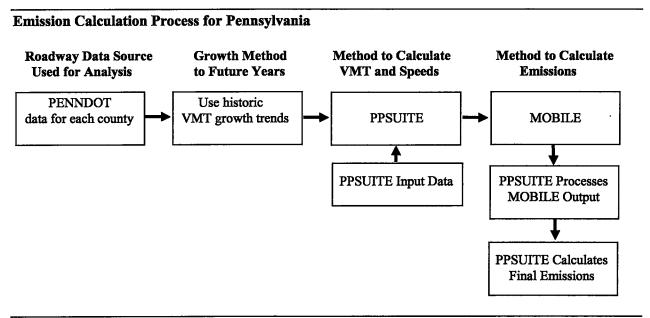
PPSUITE. Pennsylvania also uses a post processor named PPSUITE (formerly named PPAQ - Post Processor for Air Quality), which consists of a set of programs that perform the following functions:

- Analyzes highway operating conditions
- Calculates highway speeds
- Compiles vehicle miles of travel (VMT) and vehicle type mix data
- Prepares MOBILE6 runs
- Calculates emission quantities from output MOBILE6 emission rates and accumulated highway VMT.

PPSUITE has become a widely used and accepted tool for estimating speeds and processing MOBILE emission rates. It is currently being used for the New York City region, for the north and south New Jersey regions, and in other states including Louisiana, Virginia, and Indiana. The software is based upon accepted transportation engineering methodologies. For example, PPSUITE utilizes speed and delay estimation procedures based on planning methods provided in the 2000 Highway Capacity Manual, a report prepared by the Transportation Research Board (TRB) summarizing current knowledge and analysis techniques for capacity and level-of-service analyses of the transportation system.

These two computer programs interact as shown in Exhibit 1.

Exhibit 1



WHERE DOES PENNSYLVANIA OBTAIN ITS DATA?

Data Used in MOBILE

Two major types of information are written into the MOBILE model by EPA: basic emission rates and travel weighting rates. EPA's Office of Mobile Sources obtains this information from a number of sources, including its new vehicle certification program, in-use vehicle random sample studies and special studies (including information from some state I/M programs). For more information on MOBILE, a users guide and various documents (as well as the model itself) are available through EPA's website (http://www.epa.gov/OMSWWW/models.htm).

Basic emission rates are those which are produced under very standardized conditions. The model then modifies (corrects and/or weights) these rates based on other model or input parameters. Rates are incorporated for model year and vehicle type. MOBILE also calculates an assumed amount of increase in emissions as vehicles accumulate mileage.

In addition to exhaust emissions, evaporative VOC emission sources from gasoline-powered vehicles are also included¹:

- diurnal emissions (evaporated gasoline emissions generated by the rise in temperature over the course of a day when the vehicle is not being driven),
- hot soak emissions (evaporated gasoline emissions occurring after the end of a vehicle trip, due to the heating of the fuel, fuel lines, fuel vapors),
- running loss emissions (evaporated gasoline emissions occurring while a vehicle is driven, due to the heating of the fuel and fuel lines),
- resting loss emissions (small but continuous seepage and minor leakage of gasoline vapor through faulty connections, permeable hoses and other materials in the fuel system).

Evaporative emissions are very dependent on temperature and fuel volatility as well as vehicle model year.

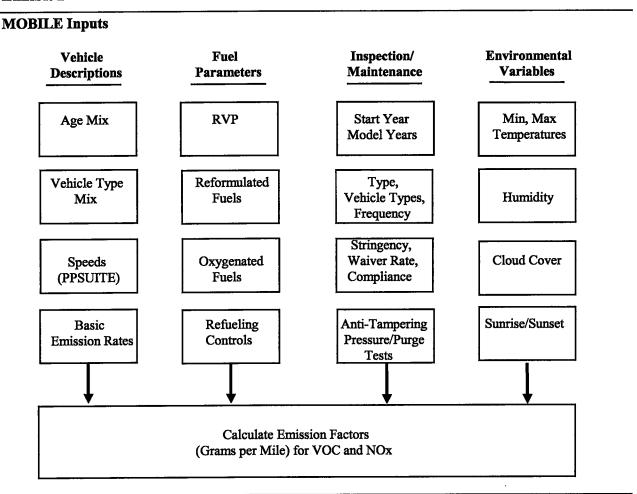
Travel Weighting Fractions. Research has found that newer cars tend to be driven more. The model reflects this, using state-specific vehicle age distributions from registration data. The model also contains assumptions about trips per day and miles per day by age of the vehicle. This is important for exhaust emissions because these emissions are greater when the vehicle is not warmed up (cold start). Also, this information helps characterize evaporative emissions.

¹ Some states use MOBILE to estimate refueling emissions (gasoline vapor emissions generated by the refueling of vehicles, where in the absence of controls the vapor in the vehicle fuel tank is displaced by the incoming liquid fuel and released to the atmosphere). Pennsylvania handles these emissions in the area source inventory.

What Are The Necessary Data Inputs to MOBILE?

A large number of inputs to MOBILE are needed to fully account for the numerous vehicle and environmental parameters that affect emissions including traffic flow characteristics (as determined from the PPSUITE software), vehicle descriptions, fuel parameters, inspection/maintenance program parameters, and environmental variables as shown in Exhibit 2. With some input parameters, MOBILE allows the user to choose default values, while others require area-specific inputs.

Exhibit 2



For an emissions inventory, area specific inputs are used for all of the items shown in Exhibit 2 except for the <u>basic emission rates</u>, which are MOBILE defaults. In addition, Pennsylvania uses the MOBILE6 default starts-per-day data and soak distributions that are used to calculate the number of starts in cold and hot start modes. EPA requires that the number of starts occurring per vehicle be determined from instrumented vehicle counts. Since such local data is not available, the MOBILE6 national defaults are used for the Pennsylvania analyses. A vehicle will generate more emissions when it is first operated (cold start). It generates emissions at a different rate when it is stopped and then started again within a short period of time (hot start). Soak distributions are used to determine the time between when an engine is turned off to the next time it is restarted.

Vehicle Descriptions. Vehicle age distributions are input to MOBILE for each county based on registered vehicles reflecting July 1 summer conditions. These distributions are obtained from PENNDOT's Bureau of Motor Vehicle Registration Database. Vehicle Type Mix is calculated from algorithms using a combination of MOBILE6 default percentages and PENNDOT truck percentages from roadway data. (See also the discussion of Vehicle Type Pattern Data in the next section.) Speeds are discussed extensively in the next section.

Significant changes have occurred in the MOBILE6 model as compared to previous releases. Some of the information previously applied by the post processor after running MOBILE can now be input directly to the MOBILE6 model run. This includes information on the hourly distribution of VMT and the hourly speeds that occur during the day. Another important change in MOBILE6 is the influence of facility type on output emission factors. For example, MOBILE6 assumes that an average speed on a freeway results in a different emission factor than the same speed on an arterial roadway. Thus MOBILE6 is indirectly accounting for the accelerations and decelerations that typically occur on such roadways. MOBILE6 has four distinct facility types: Freeway, Arterial, Local, and Ramp. For any emission run, the input functional classes analyzed must be mapped to the above facility types. The following mapping scheme is used for the Pennsylvania runs:

| PENNDOT Functional Classes | MOBILE6 Facility Type |
|----------------------------|-----------------------|
| 1,11,12 | Freeway |
| 2,6,7,8,14,16,17 | Arterial |
| 9,19 | Local |

Since ramps are not directly represented within the RMS database information, it is assumed that 8% of the Freeway VMT is Ramp VMT. This is consistent with the recommendations provided in EPA's Technical Guidance on the Use of MOBILE6 for Emissions Inventory Preparation.

Fuel Parameters. The same vehicle will produce different emissions using a different type of gasoline. Fuel control strategies can be powerful emission reduction mechanisms. An important variable in fuels for VOC emissions is its evaporability, measured by Reid Vapor Pressure.

MOBILE allows the user to choose among conventional (used in most of Pennsylvania), federal reformulated (now used in the Philadelphia area), oxygenated (not used in Pennsylvania) and low Reid Vapor Pressure (RVP) gasolines (used in the Pittsburgh area starting in 1998). Pennsylvania chooses the MOBILE inputs appropriate to the year and control strategy for the area being modeled.

MOBILE also allows users to calculate refueling emissions — the emissions created when vehicles are refueled at service stations. Pennsylvania includes refueling emissions in its area source inventory and not in its highway vehicle inventory. However, that calculation uses a grams per gallon emission rate generated by MOBILE.

Vehicle Emission Inspection/Maintenance (I/M) Parameters. MOBILE allows users to vary inputs depending on the I/M program in place for the area or, of course, choose "no I/M program." The inputs include:

- program start year
- stringency level (failure rate) and pass/fail standards or "cutpoints"
- first and last model years subject to the program

- waiver rates
- compliance rates
- program type (test-only, test-and-repair, etc.) and effectiveness
- frequency of inspection (annual, biennial)
- vehicle type coverage
- test type (idle, loaded, etc.)
- technician training program

Some cutpoints (the emissions at which vehicles are failed) are contained in MOBILE, while others must be put in by the model user. Pennsylvania uses the parameters specific for the geographic area and year for which the modeling is being performed.

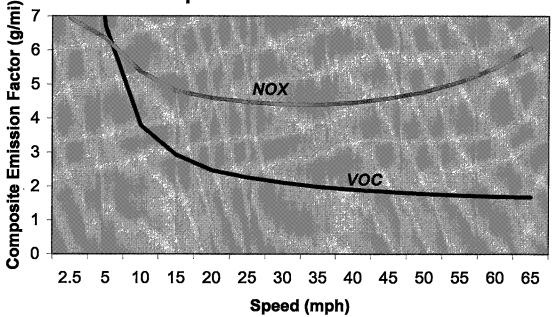
Environmental Variables. Evaporative emissions are influenced significantly by the temperatures of the surrounding air. Minimum and Maximum temperatures have been compiled for each county based on information from EPA's CHIEF bulletin board reflecting airport temperatures on emission violation days.

Emission and Speed Relationships

Of all the user-supplied input parameters, perhaps the most important is vehicle speed. Emissions of both VOC and NOx vary significantly with speed, but the relationships are not linear, as shown in Exhibit 3. While VOCs generally decrease as speed increases, NOx decreases only at the low speed range and increases steeply at higher speeds.

To obtain the best estimate of vehicle speeds, Pennsylvania uses the PPSUITE set of programs, whose primary function is to calculate speeds and to organize and simplify the handling of large amounts of data needed for calculating speeds and for preparing MOBILE input files.

MOBILE6 VOC and NOx Speed vs. Emissions



Roadway Data

The roadway data input to emissions calculations for Pennsylvania uses information from the Roadway Management System (RMS) maintained by PENNDOT's Bureau of Planning and Research. PENNDOT obtains this information from periodic visual and electronic traffic counts. RMS data is dynamic since it is continually reviewed and updated from new traffic counts and field visits conducted by PENNDOT. Information on roadways included in the National Highway System is reviewed at least annually, while information on other roadways is reviewed at least biennially.

On a triennial basis, a current "snapshot" of the RMS database is taken and downloaded to provide an up-to-date record of the Commonwealth's highway system for estimating emissions. The snapshot of 1990 data is always used to represent 1990 conditions. The current "snapshot", in this case 1999, is used for base year runs and forecast year runs (with growth factors applied to traffic volumes for future years).

The RMS database contains all state highways, including the Pennsylvania Turnpike, divided into segments approximately 0.5 miles in length. These segments are usually divided at important intersections or locations where there is a change in the physical characteristics of the roadway (e.g. the number of lane changes). There are approximately 99,000 state highway segments for the 67 Pennsylvania counties contained in the RMS. Each of these segments contains an abundance of descriptive data, but only the following information is extracted for emission calculations:

- Lanes
- Distances

- Volumes in Average Annual Daily Traffic (AADT)
- Truck percentages
- PENNDOT urban/rural classifications
- PENNDOT functional class codes

RMS volumes and distances are used in calculating highway VMT totals for each county. As discussed in the next section, adjustments are needed to convert the volumes to an average July weekday. Lane values are an important input for determining the congestion and speeds for individual highway segments. Truck percentages are used in the speed determination process and are used to split volumes to individual vehicle types used by the MOBILE software.

Pennsylvania classifies its road segments by function, as well as whether it is located in an urban, small urban or rural area, as indicated below in Exhibit 4. The PENNDOT urban/rural (UR) and functional classes (FC) are important indicators of the type and function of each roadway segment. The variables provide insights into other characteristics not contained in the RMS data that are used for speed and emission calculations. In addition, VMT and emission quantities are aggregated and reported using both UR and FC codes.

Exhibit 4

| PENNDOT Classif | ication Scheme: Urban/Rural Co | des and Functional Class Code |
|------------------|---|--|
| Urban/Rural Code | 1=Rural 2=Small Urban 3=Urban | |
| Functional Class | Rural Functional Classes Used For Rural Areas | Urban Functional Classes Used For Small Urban and Urban Areas |
| | 1=Rural Freeway 2=Rural Other Principal Arterial 6=Rural Minor Arterial 7=Rural Major Collector 8=Rural Minor Collector 9=Rural Local | 11=Urban Freeway 12=Urban Expressway 14=Urban Principal Arterial 16=Urban Minor Arterial 17=Urban Collector 19=Urban Local |

Note: Functional Classes 3,4,5,10,13,15,18 are not currently used in PENNDOT's RMS database

Additions and Adjustments to Roadway Data

Before the RMS data can be used by PPSUITE for speed and emission calculations, several adjustments and additions must be made to the roadway data.

HPMS Adjustments: According to EPA guidance, baseline inventory VMT computed from the RMS highway segment volumes must be adjusted to be consistent with Highway Performance Monitoring System (HPMS) VMT totals. The HPMS VMT reported for Pennsylvania is a subsystem of the RMS

established to meet the data reporting requirements of the Federal Highway Administration (FHWA) and to serve as PENNDOT's official source of highway information. Although it has some limitations, the HPMS system is currently in use in all 50 states and is being improved under FHWA direction.

The HPMS VMT totals are developed from the data contained in the RMS database at the time of reporting and serves as a "snapshot" of the RMS data for a particular year. Since the RMS database does not contain many local roads, a separate procedure is used by PENNDOT to estimate total local VMT for the HPMS system. HPMS VMT summaries are prepared each year and reported by PENNDOT urban/rural and functional class codes. The VMT contained in the HPMS reports are considered to represent average annual daily traffic (AADT).

Although the HPMS VMT and the roadway data used for an inventory emissions analysis are both based on data from the RMS system, differences do exist between them and include the following. First, the HPMS and inventory roadway data are "snapshots" of the RMS data taken at different times. Since the RMS is dynamic, changing constantly due to new data, differences will result between the data used for calculating HPMS VMT totals and the inventory data used for an emissions analysis. Second, local estimates of HPMS VMT are obtained through alternative procedures developed by PENNDOT. However, the emissions inventory makes use of those few local roads contained in the RMS system. To account for such differences, adjustment factors are calculated and used to adjust the inventory roadway data to the reported HPMS VMT totals submitted to FHWA.

Adjustment factors are calculated which adjust the 1990 RMS VMT to be consistent with 1990 HPMS totals. In addition, the base year RMS download (in this case 1999) is also adjusted to the reported HPMS totals for that year. These factors are developed for each county, urban/rural code, and functional class combination and are also applied to all future year runs. Adjustments for the "higher" functional classes (e.g. Freeway, Arterials - major routes) were very close to 1.000 since HPMS VMT is derived from RMS information, and the only difference in the data is that the "snapshot" for the emission calculations is taken at a different time than for the HPMS. "Lower" classes (e.g. local roads) require greater adjustment since a large part of the local system is not under state jurisdiction and is not in the RMS database. There is, of course, a significant amount of local road mileage in the state. It is assumed that those local streets that are in RMS are representative of all local streets in their area with respect to volume and speed, so that roadway mileage adjustment is appropriate.

Seasonal Adjustments to Volumes: The RMS contains AADT volumes that are an average of all days in the year including weekends and holidays. An ozone emission analysis, however, is based on a typical July weekday. Therefore, those volumes must be seasonally adjusted. Seasonal factors were developed for each functional class and urban/rural code based on yearly count information prepared by PENNDOT's Bureau of Planning and Research. These factors are applied to the existing RMS AADT volumes to produce the July volumes.

Additional Network Information: The PPSUITE software system allows for many additional variables other than those available in the RMS database. Using these variables improves the ability of Pennsylvania to incorporate real roadway conditions into its estimates. The variables include information regarding signal characteristics and other physical roadway features that can affect a roadway's calculated congested speed. PPSUITE's ability to estimate congested speeds by road segment improves Pennsylvania's emissions inventories because of the overwhelming role speed plays in emission rates. If specific information regarding these variables is known or obtained for areas, this information can be appended to the RMS database. Otherwise, default values are assumed based on information provided by the PPSUITE input speed/capacity lookup data as described below.

Speed/capacity lookup data provides PPSUITE with initial (free-flow with no congestion) speeds and capacities for different urban/rural code and functional class groupings. The initial speeds and capacities are used by PPSUITE in determining the final congested speed for each roadway segment. Speeds can also be greatly impacted by signals and other roadway features. As a result, this data provides default signal densities (average number of signals per mile for different functional classes) as well as default values for variables that determine the decay of speed with varying levels of congestion. As discussed above, values from the speed/capacity data can be overridden for specific links by directly coding values to the roadway database segments. The speed capacity data was developed from a combination of sources including the following:

- Information contained in the 2000 Highway Capacity Manual
- PENNDOT information on speeds and signal densities
- Engineering judgment

24-hour Pattern Data: Speeds and emissions vary considerably depending on the time of day (because of temperature) and congestion. Therefore, it is important to estimate the pattern by which roadway volume varies by hour of the day. The 24-hour pattern data provides PPSUITE with information used to split the daily roadway segment volumes to each of the 24 hours in a day. Pattern data is in the form of a percentage of the daily volumes for each hour. Distributions are provided for each county and functional class grouping. This data was developed from 24-hour count data compiled by PENNDOT's Bureau of Planning and Research, according to the process in <u>Procedures for Adjusting Traffic Count Data</u>, 1999.

Vehicle Type Pattern Data: Basic emission rates may differ by vehicle type. These types are listed below in Exhibit 5.

Exhibit 5

MOBILE6 Input Composite Vehicle Classes

| 1. | LDV | - Light-Duty Vehicles (Passenger Cars) |
|-----|-------|---|
| 2. | LDT1 | - Light-Duty Trucks 1 (<6,000 lbs) |
| 3. | LDT2 | - Light-Duty Trucks 2 (<6,000 lbs, LVW=3,751-5,750) |
| 4. | LDT3 | - Light-Duty Trucks 3 (6,001-8,500 lbs) |
| 5. | LDT4 | - Light-Duty Trucks 4 (6,001-8,500 lbs, LVW>5,751) |
| 6. | HDV2B | - Class 2b Heavy Duty Vehicles |
| 7. | HDV3 | - Class 3 Heavy Duty Vehicles |
| 8. | HDV4 | - Class 4 Heavy Duty Vehicles |
| 9. | HDV5 | - Class 5 Heavy Duty Vehicles |
| 10. | HDV6 | - Class 6 Heavy Duty Vehicles |
| 11. | HDV7 | - Class 7 Heavy Duty Vehicles |
| 12. | HDV8A | - Class 8a Heavy Duty Vehicles |
| 13. | HDV8B | - Class 8b Heavy Duty Vehicles |
| 14. | HDBS | - School Buses |
| 15. | HDBT | - Transit and Urban Buses |
| 16. | MC | - Motorcycles |

MOBILE summary reports by vehicle type are also useful in knowing what kinds of vehicles generate emissions. The vehicle type pattern data is used by PPSUITE to divide the hourly roadway segment volumes to the sixteen MOBILE6 (MOBILE5 had eight) vehicle types. Similar to the 24-hour pattern data, this data contains percentage splits to each vehicle type for every hour of the day. The vehicle type pattern data was developed from several sources of information:

- Hourly distributions for trucks and total traffic compiled by PENNDOT's Bureau of Planning and Research, according to Procedures for Adjusting Traffic Counts, 1999
- PENNDOT truck percentages from the RMS database
- MOBILE6 default vehicle type breakdowns for the analysis year

The vehicle type pattern data is developed for each county and functional class combination. First, RMS truck percentages are averaged for all roadways within a county, functional class grouping. Using this percentage data, the total roadway volume for any segment could be divided to both auto and truck vehicle type categories. However, these percentages do not yet enable volumes to be divided to each of the sixteen MOBILE6 vehicle types. As a result, MOBILE6 default vehicle type breakdowns are then used to divide the auto and truck percentages, calculated above, to each specific MOBILE6 vehicle type. Note that the defaults used vary by analysis year; as a result, each forecast year will utilize a unique vehicle mix distribution. PENNDOT hourly distributions for trucks and total traffic are then used to create vehicle type percentage breakdowns for each hour of the day.

Vehicle Type Capacity Analysis Factors: Vehicle type percentages are provided to the capacity analysis section of PPSUITE to adjust the speeds in response to trucks. That is, a given number of larger trucks take up more roadway space than a given number of cars, and this must be accounted for in the model. Capacity is adjusted based on the factors provided in this data. Values are developed from information in the 2000 Highway Capacity Manual and are specific to the various facility types.

Producing Future Year Volumes

Growth factors are used to project future highway volumes from the volumes provided in the RMS database. Separate factors are derived for each county and highway functional class from an analysis of historic global update factors provided by PENNDOT's Bureau of Planning and Research, coupled with estimates of population and employment growth from the U.S. Department of Commerce's Bureau of Economic Analysis (BEA). The factors are then applied to base year traffic volumes (in this case 1999) on each highway segment in the RMS network database.

The factors prepared by the Bureau of Planning and Research are summarized by county and functional class in their annual traffic factor report. The latest growth rates use information from 1996 to 2001.

SPEED/EMISSION ESTIMATION PROCEDURE

The previous sections have summarized the input data used for computing speeds and emission rates for Pennsylvania. This section explains how PPSUITE and MOBILE use that input data to produce emission estimates. Exhibit 6 on the following page summarizes PPSUITE's analysis procedure used for each of the 99,000 highway segments in the state.

Producing an emissions inventory with PPSUITE requires a process of disaggregation and aggregation. Data is available and used on a very small scale — individual ½ mile roadway segments 24 hours of the day. This data needs to first be aggregated into categories so that a reasonable number of MOBILE scenarios can be run, and then further aggregated and/or re-sorted into summary information that is useful for emission inventory reporting.

One of the major enhancements of MOBILE6 is the increased detail of traffic that can be input to the emissions model. The PPSUITE post processor calculates hourly speeds for each roadway segment. Since previous versions of MOBILE only allowed one average speed as input for each scenario, the post-processed speeds had to be aggregated and run through MOBILE with scenarios representing four separate time periods. MOBILE6 allows for direct input of the 24 hourly speeds as well as options to account for each link's speed separately. These added features utilize the full extent of the information output from the speed processing programs and provide for more accurate emission estimates of the available traffic data.

Volume/VMT Development

Before speeds can be calculated and MOBILE run, volumes acquired from RMS must be adjusted and disaggregated. Such adjustments include factoring to future years, seasonal adjustments, and disaggregating daily volumes to each hour of the day and to each of the sixteen MOBILE6 vehicle types.

Future Year Volumes: The RMS database contains up-to-date current year volumes. However, to conduct a future year analysis, these volumes must be factored to the year being analyzed. Growth factors have been prepared based on historic PENNDOT growth trends for each county, urban/rural area code, and functional class grouping. These growth factors are applied to the base year RMS volumes to obtain future year estimates that can be utilized by PPSUITE.

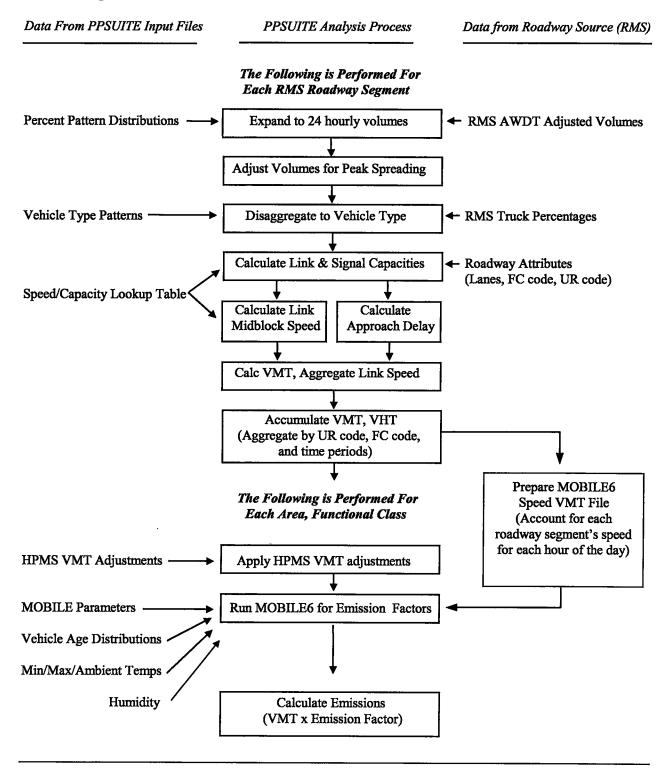
Example:

A typical freeway link in the RMS database is I-80 segment 2500 in Luzerne County, Pennsylvania. This link has an urban/rural code=1 which indicates the link is in a rural area, and a functional class=1 indicating a rural freeway. The average annual daily traffic (AADT) from the RMS database for this link in 1990 is 12,077 vehicles/day.

Growth factors have been developed to factor the 1990 volume to future years. For example, to factor the 1990 volume to the year 2002, a factor of 1.282 has been developed for Luzerne County rural freeways.

2002 volume = 12,077 vehicles/day x 1.282 = 15,483 vehicles/day

Exhibit 6
PPSUITE Speed/Emission Estimation Procedure



Seasonal Adjustments: PPSUITE takes the input daily volumes from RMS which represent AADT and seasonally adjusts the volumes to an average weekday in July. This adjustment utilizes factors developed for each functional class and urban/rural code. VMT can then be calculated for each link using the adjusted weekday volumes.

Example:

Again, assume the rural freeway link: I-80 segment 2500 in Luzerne County, Pennsylvania. The average annual daily traffic (AADT) for this link in 1990 is 12,077 vehicles/day.

Seasonal factors have been developed for urban/rural code and functional class combinations. For an urban/rural code=1 and a functional class=1, the factor to convert from AADT to an average weekday in July is = 1.15

Average Weekday July Volume = 12,077 x 1.15 = 13,889 vehicles/day

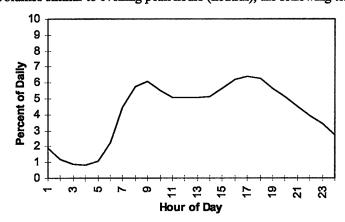
Total VMT (daily) for this link is calculated as volume x distance. The distance of this link as obtained from RMS is 0.286 miles.

1990 VMT = 13.889 vehicles/day x 0.296 miles = 41.111 vehicle-miles / day

Disaggregation to 24 Hours: After seasonally adjusting the link volume, the volume is split to each hour of the day. This allows for more accurate speed calculations (effects of congested hours) and allows PPSUITE to prepare the hourly VMT and speeds for input to the MOBILE6 model.

Example:

To support speed calculations and emission estimates by time of day, the July weekday volume is disaggregated to 24 hourly volumes. Temporal patterns were previously developed from PENNDOT count data and input to PPSUITE. For the I-80 rural freeway link with morning peak volumes similar to evening peak hours (neutral), the following temporal pattern is applied:



Using the I-80 segment for 1990, typical hourly volumes which result include:

8-9 a.m. $6.0\% \times (41,111 \text{ vehicle miles}/ 0.296\text{mi.}) = 833 \text{ vehicles/hour (vph)}$

 $5.0\% \times (41.111 \text{ vehicle .miles}/ 0.296\text{mi.}) = 694 \text{ vph}$ 12-1 p.m. 5-6 p.m.

 $6.3\% \times (41,111 \text{ vehicle miles}/ 0.296\text{mi.}) = 875 \text{ vph}$

After dividing the daily volumes to each hour of the day, PPSUITE identifies hours that are unreasonably congested. For those hours, PPSUITE then spreads a portion of the volume to other hours within the same peak period, thereby approximating the "peak spreading" that normally occurs in such overcapacity conditions.

Disaggregation to Vehicle Type: EPA requires VMT estimates to be prepared by vehicle type, reflecting specific local characteristics. As a result, for Pennsylvania's emission inventory runs, the hourly volumes are disaggregated to the sixteen MOBILE6 vehicle types based on count data assembled by PENNDOT in combination with MOBILE6 defaults.

Example:

Disaggregation of the total I-80 volume (by hour) to the various vehicle types would include the following:

Total Volume 8-9 am = 833 vph

| Vehicle Type Volume 8-9 am: | | | | | | | | |
|-----------------------------|-------|---------|--|--|--|--|--|--|
| LDV | 40.7% | 338 vph | | | | | | |
| LDT1 | 7.4% | 62 vph | | | | | | |
| LDT2 | 24.8% | 207 vph | | | | | | |
| LDT3 | 7.6% | 63 vph | | | | | | |
| LDT4 | 3.5% | 29 vph | | | | | | |
| HDV2b | 5.0% | 42 vph | | | | | | |
| HDV3 | 0.5% | 4 vph | | | | | | |
| HDV4 | 0.4% | 3 vph | | | | | | |
| HDV5 | 0.3% | 3 vph | | | | | | |
| HDV6 | 1.1% | 9 vph | | | | | | |
| HDV7 | 1.3% | 11 vph | | | | | | |
| HDV8a | 1.4% | 12 vph | | | | | | |
| HDV8b | 5.1% | 42 vph | | | | | | |
| HDBS | 0.3% | 3 vph | | | | | | |
| HDBT | 0.1% | 1 vph | | | | | | |
| MC | 0.5% | 4 vph | | | | | | |
| | | | | | | | | |

Speed/Delay Determination

EPA recognizes that the estimation of vehicle speeds is a difficult and complex process. Because emissions are so sensitive to speeds, it recommends special attention be given to developing reasonable and consistent speed estimates; it also recommends that VMT be disaggregated into subsets that have roughly equal speed, with separate emission factors for each subset. At a minimum, speeds should be estimated separately by roadway functional class.

The computational framework used for this analysis meets and exceeds that recommendation. Speeds are individually calculated for each roadway segment and hour and include the delays encountered at signals. Rather than accumulating the roadway segments into area/functional groupings and calculating an average speed (as done in past), each individual link hourly speed is represented in the MOBILE6 speed VMT file. This represents a significant enhancement in the MOBILE model since past versions only allowed input of one average speed for each scenario. MOBILE6 allows the input of a distribution of

hourly speeds. For example, if 5% of a county's arterial VMT operate at 5 mph during the AM peak hour and the remaining 95% operate at 65mph, this can be represented in the MOBILE6 speed input file. For the Pennsylvania runs, distributions of speeds are input to MOBILE6 for separate scenarios representing county and functional class groupings; VMT is accumulated by the same groupings for the application of the emission factors to produce resulting emission totals.

To calculate speeds, PPSUITE first obtains initial capacities (how much volume the roadway can serve before heavy congestion) and free-flow speeds (speeds assuming no congestion) from the speed/capacity lookup data. As described in previous sections, this data contains default roadway information indexed by the urban/rural code and functional class. For areas with known characteristics, values can be directly coded to the RMS database and the speed/capacity data can be overridden. However, for most areas where known information is not available, the speed/capacity lookups provide valuable default information regarding speeds, capacities, signal densities and characteristics, and other capacity adjustment information used for calculating congested delays and speeds.

Example:

The speed/capacity lookup table is used to obtain important data used for link speed calculations. For the I-80 link with an urban/rural code = 1 (rural) and a functional class = 1 (freeway), the lookup table provides information including the following:

freeflow speed = 65 mph capacity = 1800 vph per lane number of signals = 0

This information is used along with the physical characteristics of the roadway to calculate the delay (including congestion) to travel this link during each hour of the day:

For example: The I-80 link is calculated to have a travel time, including delay of 17.76 seconds for the 8-9am hour

Total travel time, in vehicle hours, for the 8-9am hour is calculated as:

VHT (8-9am) = 17.76 seconds x 833vph / 3600 sec/hr = 4.12 vehicle hours

The result of this process is an estimated average travel time for each hour of the day for each highway segment. The average time can be multiplied by the volume to produce vehicle hours of travel (VHT).

HPMS and VMT Adjustments

Volumes must also be adjusted to account for differences with the HPMS VMT totals, as described previously. VMT adjustment factors are provided as input to PPSUITE, and are applied to each of the roadway segment volumes. These factors were developed from 1990 and 1999 data; however, they are also applied to any future year runs. The VMT added or subtracted to the RMS database assumes the speeds calculated using the original volumes for each roadway segment for each hour of the day.

Example:

Using the Luzerne County I-80 rural freeway link example, the daily assigned volume is adjusted to account for reconciliation with the HPMS VMT. RMS VMT (in AADT) for Luzerne County rural freeways totals 962,559 vehicle miles in 1990. HPMS VMT (in AADT) as supplied by PENNDOT and reported to FHWA totals to 990,088 vehicle miles for the rural freeways. A factor is developed by dividing the HPMS VMT by the RMS VMT:

HPMS adjustment factor for Luzerne County rural freeways = 990,088 / 962,559 = 1.029

This factor is held constant in all future years. As an example, this adjustment is made to the I-80 freeway link VMT for the 8-9am hour after speed calculations are made, and produces the final July weekday VMT for this hour used for Ozone runs.

I-80 Link VMT (8-9am) = 833vph x 0.296 miles x 1.029 = 254 vehicle miles

VMT and Speed Aggregation

As discussed in previous sections, MOBILE6's ability to handle input distributions of hourly speeds has eliminated the need to aggregate speed data. For Pennsylvania runs, PPSUITE has been set up to automatically accumulate VMT and VHT by geographic areas and highway functional class. The speed files input to MOBILE6 for each scenario contain the actual distribution of roadway speeds for that aggregation group. Exhibit 7 illustrates the scenario aggregation scheme used with MOBILE6.

Exhibit 7

| VMT/VHT Aggreg | ation Scheme | | |
|------------------|---|--|------------------------------|
| County | | | 67 entries |
| Urban/Rural Code | 1=Rural 2=Small Urban 3=Urban | | |
| Functional Class | 1=Rural Freeway 2=Rural Other Principal Arterial 6=Rural Minor Arterial 7=Rural Major Collector 8=Rural Minor Collector 9=Rural Local | 11=Urban Freeway 12=Urban Expressway 14=Urban Principal Arterial 16=Urban Minor Arterial 17=Urban Collector 19=Urban Local | 18 entries |
| | | | 1,206 potential combinations |

Geographic aggregation is performed by urban, small urban, and rural areas of each county. Functional class aggregation is according to PENNDOT's eighteen standard functional classes, respecting urban,

small urban and rural definitions. For an individual county, this creates a potential for 18 possible combinations, each of which becomes an input MOBILE6 scenario. This allows each MOBILE6 scenario to represent the actual VMT mix and speed for that geographic / highway combination. Altogether then, there are potentially 1,206 combinations for which speeds and VMT are computed and emissions are calculated with MOBILE.

MOBILE Emissions Run

After computing speeds and aggregating VMT and VHT, PPSUITE prepares input files to be run in EPA's MOBILE6 program which is used to produce VOC and NOx emission factors in grams of pollutant per vehicle mile. The process uses an unmodified version of the MOBILE program that was obtained directly from EPA.

The MOBILE input file prepared by PPSUITE contains the following:

- MOBILE template containing appropriate parameters and program flags
- Temperature data specific to the county being run
- Vehicle age and diesel sales fraction data for the county being run
- Scenario data contains VMT mix, speed distributions specific to scenario as produced by PPSUITE

Example:

A MOBILE input file is created by PPSUITE for Luzerne County. This file contains separate scenarios for each urban/rural code, functional class. A scenario represents a separate MOBILE run with different emission factors calculated and output for each run.

For this example, Luzerne County rural freeways will be run as a scenario with a specific VMT mix file and a speed distribution file accounting for all the roadway speeds within the grouping.

Time of Day and Diurnal Emissions

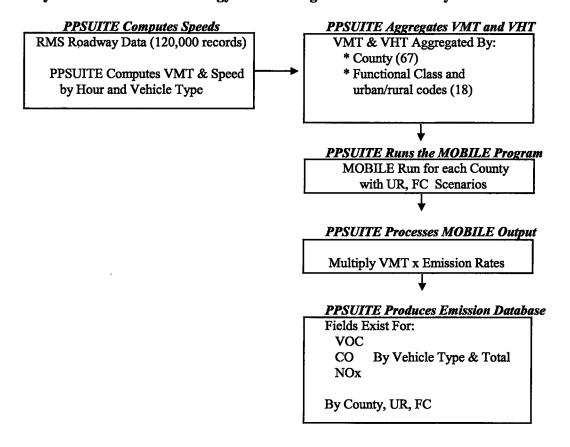
Unlike in the past using MOBILE5, VMT and speeds are no longer aggregated as separate scenarios representing time periods. This was done in the past to account for the unique speeds encountered during each time period in the day. Since MOBILE6 allows for hourly roadway speeds to be represented in the speed VMT file, such a process is no longer needed. MOBILE6 will internally account for the emissions during each hour in the day and make the necessary diurnal calculations.

Process MOBILE Output

After MOBILE has been run, PPSUITE processes the MOBILE output files and compiles the emission factors for each scenario. Using the above methodology, it allocates daily diurnal emissions to each of the time periods. Using the MOBILE emission factors, PPSUITE calculates emission quantities by multiplying the emission factors by the aggregated VMT totals. PPSUITE then produces an emissions database summarizing VMT, VHT, VOC, and NOx emissions as shown in Exhibit 8.

Exhibit 8

Summary of PPSUITE's Methodology in Producing Emissions Summary



Example:

Luzerne County rural freeways were run as a scenario in MOBILE. Based on the input information, MOBILE6 outputs emission factors by vehicle type for this scenario as shown below:

Composite Emission Factors (grams/mile) from MOBIL6 output

| Vehicle Type: | LDGV | LDGT1 | LDGT2 | LDGT3 | LDGT4 | HDDV7 For all 28 M6 types |
|---------------|------|-------|-------|-------|-------|---------------------------|
| VOC: | 1.22 | 1.86 | 2.42 | 3.68 | 0.36 | 1.13 |
| NOX: | 2.41 | 3.16 | 3.66 | 7.14 | 1.84 | 5.84 |

PPSUITE reads these emission factors from the MOBILE6 output file and multiplies them by the Luzerne County rural freeway VMT to obtain emission totals for this scenario. (Note: emissions shown in kg/day which is converted to tons/day in SIP narratives)

PPSUITE computes emissions as follows for this scenario:

| | | E | mission Fa | ctors (g/m | Emissions (kg/day) | | |
|----------|---------------|-------|------------|------------|--------------------|-------|-------|
| Veh Type | VMT | | VOC | NOX | | VOC | NOX |
| LDGV | 84,344 | x | 1.22 | 2.41 | = | 102.9 | 203.3 |
| LDGT1 | 30,713 | x | 1.86 | 3.16 | = | 57.1 | 97.1 |
| LDGT2 | 21,515 | x | 2.42 | 3.66 | = | 52.1 | 78.7 |
| LDGT3 | 4,209 | X | 3.68 | 7.14 | = | 15.5 | 30.1 |
| LDGT4 | 3,586 | X | 0.36 | 1.84 | = | 1.3 | 6.6 |
| HDDV7 | 7,483 | x | 1.13 | 5.84 | = | 8.5 | 43.7 |
| Repeated | for all 28 M(| OBIL! | E6 vehicle | types | | | |
| Total | 155,903 | | | | | 244.6 | 482.0 |

The emissions for this scenario are reported and stored in an output database file which contains a record for each scenario with fields containing VMT, VHT, VOC emissions, and NOX emissions. Fields exist for each vehicle type and for the total of all vehicle types as shown below.

Reported by Vehicle Type 1-28 and Total --- Repeated for VHT,HC,NOX

| Cnty UR FC | VMT1 | VMT2 | VMT3 | VMT4 | VMT5 | VMT6 | VMT7 | VMT8 | \ | VMT28 |
|------------|--------|--------|--------|-------|-------|-------|-------|-------|---|-------|
| Luze 1 1 | 84,344 | 30,713 | 21,515 | 4,209 | 3,586 | 2,806 | 7,483 | 1,248 | | |
| | VHT1 | VHT2 | VHT3 | VHT4 | VHT5 | VHT6 | VHT7 | VHT8 | \ | VHT28 |
| | 1,298 | 473 | 331 | 65 | 55 | 43 | 115 | 19 | | |
| | VOC1 | VOC2 | VOC3 | VOC4 | VOC5 | VOC6 | VOC7 | VOC8 | 7 | VOC28 |
| | 102.9 | 57.1 | 52.1 | 15.5 | 1.3 | 1.5 | 8.5 | 5.7 | | |
| | NOX1 | NOX2 | NOX3 | NOX4 | NOX5 | NOX6 | NOX7 | NOX8 | ľ | NOX28 |
| | 203.3 | 97.1 | 78.7 | 30.1 | 6.6 | 11.6 | 43.7 | 10.9 | | |

RESOURCES

MOBILE model

Modeling Page within EPA's Office of Mobile Sources Website (http://www.epa.gov/omswww/models.htm) contains a downloadable model, MOBILE users guide and other information. It also contains documents relating to the next version of MOBILE (MOBILE6) expected in 1999.

"AP-42" document, "Compilation of Air Pollutant Emission Factors, Volume II: Mobile Sources," as updated by Supplement A (January 1991), available in hard-copy only. This material is also in the process of being revised and updated. Contact AP-42 Project, Test and Evaluation Branch, EPA, 2565 Plymouth Road, Ann Arbor, MI 48105.

Highway Vehicle Emission Estimates (June 1992) and Highway Vehicle Emission Estimates II (May 1995) discusses how EPA obtains data for MOBILE and some of the shortcomings in earlier models. Similar discussions of the present version's shortcomings are discussed in papers available at the website.

User's Guide to MOBILE6.0, Mobile Source Emission Factor Model, US EPA, January 2002.

Technical Guidance on the Use of MOBILE6 for Emission Inventory Preparation, US EPA Office of Transportation and Air Quality, January 2002.

Policy Guidance on the Use of MOBILE6 for Emission Inventory Preparation, US EPA Office of Air and Radiation, January 18, 2002.

Traffic Engineering

2000 Highway Capacity Manual, Transportation Research Board, presents current knowledge and techniques for analyzing the transportation system.

Procedures for Adjusting Traffic Count Data, 1991 edition, Pennsylvania Department of Transportation, Bureau of Planning and Research

Traffic Data Collection and Factor Development Report, 1999 Data, Pennsylvania Department of Transportation, Bureau of Planning and Research.

Highway Vehicle Inventory Glossary

AADT: Average Annual Daily Traffic, average of ALL days.

AWDT: Average Weekday Daily Traffic

Basic emission rates: MOBILE emission rates based on the applicable Federal emission standards and the emission control technologies characterizing the fleet in various model years.

Cold start: parameter in MOBILE that accounts for additional emissions resulting from a cold-started engine.

Diurnals: the pressure-driven evaporative HC emissions resulting from the daily increase in temperature

Emission rate or factor: expresses the amount of pollution emitted per unit of activity. For highway vehicles, usually in grams of pollutant emitted per mile driven.

FC: Functional code, applied in data management to road segments to identify their type (freeway, local, etc.)

Fuel volatility: The ability of fuel components to evaporate, thus entering the atmosphere as pollution. Fuel volatility is usually measured as Reid Vapor Pressure (RVP) in pounds per square inch. The lower the RVP, the less volatile the fuel.

Growth factor: Factor used to convert volumes to future years

HPMS: Highway Performance Monitoring System, PENNDOT's official source of highway information and a subset of RMS.

I/M: Vehicle emissions inspection/maintenance programs ensure that vehicle emission controls are in good working order throughout the life of the vehicle. The programs require vehicles to be tested for emissions. Most vehicles that do not pass must be repaired.

MOBILE: The model EPA has developed and which Pennsylvania uses to estimate emissions from highway vehicles.

Pattern data: Extrapolations of traffic patterns (such as how traffic volume on road segment types varies by time of day, or what kinds of vehicles tend to use a road segment type) from segments with observed data to similar segments.

Program flag: In MOBILE, a numeric code which tells the program such things as how data will be provided by user (or whether default will be used) or how to tailor outputs.

PPSUITE: Post-Processor for Air Quality, a set of programs that estimate speeds and processes MOBILE emission rates.

RMS: Roadway Management System, a database maintained by PENNDOT from traffic counts and field visits

Scenario: a MOBILE run with a specific set of geographical, time period, highway facility and control strategy assumptions.

Segment: (referred to as link) division of roadway in the PENNDOT Roadway Management System. Usually represents 0.5 mile segments of roadway.

UR: Urban/rural code, applied in data management to identify whether a road segment is urban, small urban or rural.

VHT: vehicle hours traveled.

VMT: vehicle miles traveled. In modeling terms, it is the simulated traffic volumes times link length.

Vehicle Type: One of eight types, distinguished primarily by fuel type and/or weight, used in MOBILE modeling.